

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CU-04 CIAE-00 PM-09 H-02 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

NEA-10 GAC-01 TRSE-00 MBFR-03 SAJ-01 ACDA-19 IO-12

OIC-04 OMB-01 RSR-01 /148 W
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R 191055 Z MAY 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 6139

INFO SECDEF WASHDC

ALL CSCE CAPITALS 247

USMISSION BERLIN

C O N F I D E N T I A L HELSINKI 1323

E. O. 11652: GDS, 12-31-79

TAGS: PFOR

SUBJECT: CSCE - PROCEDURAL ARRANGEMENTS FOR THE CONFERENCE

REF: HELSINKI 702

1. SUMMARY WORKING GROUP DISCUSSIONS THIS WEEK ON CSCE PROCEDURAL ARRANGEMENTS REVEALED STRONG SUPPORT FOR WIDE APPLICATION OF "PRINCIPLE OF ROTATION." US REP ARGUED THAT EFFICIENCY AND PRACTICALITY SHOULD BE CONSIDERED IN APPLYING PRINCIPLE AND THAT FINN SHOULD CHAIR MINISTERIAL. FRENCH TABLED DRAFT PROCEDURAL ARRANGEMENTS WHICH FOLLOW ON MOST POINTS PREVIOUS YUGOSLAV SUBMISSION (REFTEL. SINCE EVERYONE CONSIDERS HIMSELF AN EXPERT ON PROCEDURES, FURTHER GOING PROMISES TO BE SOMEWHAT SLOW. END SUMMARY.

2. FRENCH DEL CIRCULATED ON MAY 17 DRAFT PROCEDURAL ARRANGEMENTS WHICH REFLECTED INITIAL WORKING GROUP DISCUSSION AND EXTENSIVE CONTACT WITH OTHER DELEGATIONS. IT GENERALLY REPRESENTS IMPROVEMENT ON YUGOSLAV PAPER (REFTEL, ON WHICH IT DRAWS CONSIDERABLY. COMPARED WITH YUGOSLAV PAPER, FRENCH PAPER: A) REPEATS ARTICLE
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ONE; B) DROPS ARTICLES TWO AND THREE ON PARTICIPATION; C) LARGELY REPEATS ARTICLE FOUR; D) COMBINES ARTICLES FIVE AND SIX, WHILE ADDING ADDITIONAL MATERIAL ON PHASE TWO COMMITTEES AND SUBCOMMITTEES; ON LATTER, FRENCH PAPER CALLS FOR DAILY ROTATION OF COMMITTEE CHAIRMAN AND WEEKLY ROTATION OF SUBCOMMITTEE CHAIRMEN; E) ABRIDGES ARTICLE SEVEN BY ELIMINATING REFERENCE TO MULTINATIONAL SECRETARIAT; F) REPEATS ARTICLES EIGHT AND NINE; G) COMBINES ARTICLES TEN AND ELEVEN; H) FILLS IN BLANKS IN ARTICLE TWELVE BY ADDING ALL FIVE MPT WORKING LANGUAGES; AND I) REPEATS ARTICLES 13-17 WITH ONLY MINOR CHANGES.

3. INITIAL REACTIONS TO FRENCH PAPER WERE GENERALLY FAVORABLE. MOST DELS PICKED UP FRENCH REP'S INTRODUCTORY COMMENT THAT DIFFERENCES BETWEEN FRENCH AND YUGOSLAV PAPERS WERE RELATIVELY MINOR. DRAFTING GROUP WILL MEET MAY 21 UNDER YUGOSLAV CHAIRMAN AT WHICH TIME CHAIR WILL CIRCULATE COMBINED FRENCH- YUGOSLAV PAPER.

4. DISCUSSIONS DURING PAST WEEK PREDICTABLY FOCUSED ON "PRINCIPLE OF ROTATION" AND HOW IT SHOULD BE APPLIED TO CSCE RULES. AT MAY 14 MEETING, US REP TOOK LEAD IN ADVOCATING JUDICIOUS APPLICATION OF ROTATION FOR REASONS OF EFFICIENCY AND PRACTICALITY. HE URGED FINNISH CHAIRMAN IN LIEU OF ROTATION DURING PHASE ONE AND MORE FLEXIBILITY IN CHOOSING CHAIRMAN FOR PHASE TWO COMMITTEES/ SUBCOMMITTEES.

5. REACTION TO US POSITION WAS MIXED. NORWEGIANS AND SWEDES GENERALLY SUPPORTED IT. ROMANIANS, SWISS AND YUGOSLAVS PUSHED FOR MAXIMUM ROTATION. UK ESPECIALLY WELCOMED MANNER IN WHICH FRENCH PAPER TREATED ROTATION DURING SECOND PHASE, ARGUING THAT MAJOR PART OF PHASE TWO WORK WOULD TAKE PLACE IN SUBCOMMITTEES WHERE PROVISION FOR WEEKLY ROTATION WOULD ENSURE ADEQUATE CONTINUITY. MOST OTHER EC-9 MEMBERS SUPPORTED FRENCH PAPER, WITH UK SUGGESTING TIMELY NOTIFICATION TO FONMINS WHO WOULD SERVE BRIEFLY AS PHASE ONE CHAIRMEN AND DUTCH SUGGESTING THAT HOST COUNTRY FONMIN SERVE AS CHAIRMAN OF FINAL AS WELL AS OPENING SESSION OF PHASE ONE. (AFTER ARGUING CASE IN THREE MEETINGS, WE BELIEVE GROUP IS CLEARLY HEADED TOWARD ARRANGEMENT FOR ROTATION ALONG LINES FRENCH PROPOSAL, WHICH ROMANIAN REP INDICATED AT MAY 18 MEETING HE COULD SUPPORT. SOVIETS DO NOT OPPOSE.)

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5. AS NOTED ABOVE, FRENCH PAPER AVOIDS QUESTION OF COMPOSITION OF SECRETARIAT. US, SWEDEN AND NORWEGIAN URGED HOST COUNTRY SECRETARIAT. SWISS, WITH SUPPORT OF LICHTENSTEIN AND YUGOSLAVIA, INSISTED AT MAY 18 MEETING THAT SECRETARIAT HAD TO BE INTERNATIONAL, AS COUNTRIES WERE BEING ASKED TO SHARE IN COSTS OF CSCE AND THUS DESERVED SHARE OF JOBS RESULTING THEREFROM. SOVIET REP, WITH SUPPORT FROM SEVERAL OTHER WARSAW PACT DELS, URGED THAT

ONE PERSON BE NAMED EXECUTIVE SECRETARY FOR ENTIRE CONFERENCE;
ITALIAN REP OBSERVED THAT THAT QUESTION OF SITES FOR CONFERENCE
WOULD PLAY ROLE IN THIS DECISION.

6. AT CLOSE OF MAY 18 SESSION, AD REF AGREEMENT WAS REACHED ON
FOLLOWING LEAD- IN SENTENCE AND FIRST POINT IN PROCEDURAL ARRANGE-
MENTS: " THE STATES PARTICIPATING IN THE CONFERENCE ON SECURITY
AND COOPERATION IN EUROPE WILL CONDUCT THEIR WORK ACCORDING
TO THE FOLLOWING ARRANGEMENTS: 1) ALL STATES PARTICIPATING
IN THE CONFERENCE DO SO AS SOVEREIGN AND INDEPENDENT STATES
AND IN CONDITIONS OF FULL EQUALITY. THE CONFERENCE WILL TAKE
PLACE OUTSIDE OF THE MILITARY ALLIANCES."

7. DRAFTING GROUP MEETS BEGINNING MAY 21 UNDER YUGOSLAV CHAIR-
MANSHIP. SINCE QUESTIONS TO BE RESOLVED INVOLVE PRESTIGE AND
POSITIONS, AND SINCE EVERYONE IS SELF- APPOINTED EXPERT ON
RULES OF PROCEDURE, REMAINING DIFFERENCES MAY BE SETTLED A
BIT SLOWLY.
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*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PFOR
Control Number: n/a
Copy: SINGLE
Draft Date: 19 MAY 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973HELSIN01323
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GDS
Errors: n/a
Film Number: n/a
From: HELSINKI
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730547/aaaajkja.tel
Line Count: 136
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 73 HELSINKI 702
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 17 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <17-Aug-2001 by martinml>; APPROVED <09-Nov-2001 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> mcm 980219
Subject: CSCE - PROCEDURAL ARRANGEMENTS FOR THE CONFERENCE
TAGS: PFOR, n/a
To: ALL CSCE CAPITALS 247
BERLIN
EUR
SECSTATE WASHDC
WASHDC
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

